

APPLICATION FOR A NEW PREMISES LICENCE

Committee	Licensing Committee	
Officer Contact	Sharon Garner	01895 277230
Papers with report	<ul style="list-style-type: none">• Appendix 1 – copy of application form• Appendix 2 – copy of representation from James Rodger, Head of Planning, Trading Standards and Environmental Protection Unit, Environment and Community Services.• Appendix 3 - Copy of an email received from Greg Bartley, Tesco Licensing Manager• Appendix 4 – List of Responsible Authorities• Appendix 5 – Map of the area	
Ward(s) affected	Yiewsley	

SUMMARY

To consider a representation from the Council's Planning department, being a Responsible Authority, against a new application for a premises licence for Tesco, Chantry Close, High Street, Yiewsley.

RECOMMENDATION

That the Licensing Sub Committee determine the application.

INFORMATION

- 1.1 An application for a new premises licence to permit the sale of alcohol from a premises known as Tesco, Chantry Close, High Street, Yiewsley was received on 3rd February 2011 from the Licensing Team, Tesco Stores Ltd, Cirrus Building C, Shire Park, Welwyn Garden City. AL7 1ZR.

Details of application are listed below:

The sale of alcohol (off sales only):

From 07.00 hours until 23.30 hours, Monday to Saturday
From 10.00 hours until 17.30 hours on Sundays

Hours premises to be open to the public:

From 07.00 hours until 23.30 hours, Monday to Saturday
From 10.00 hours until 17.30 hours on Sundays

A copy of the application form is annexed to this report as **Appendix 1**.

Section 10.21 of the Government Guidance to the Licensing Act 2003 states that:-
Shops, stores and supermarkets should normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours. For example, a limitation may be appropriate following police representations in the case of some shops known to be a focus of disorder and disturbance because youths gather there.

- 1.2 The application was advertised in accordance with the standard procedures required by the Licensing Act 2003 by way of an advertisement in the local paper on 9th February 2011 and by displaying a blue Notice on the perimeter of the premises for the required 28 day consultation period which ended on 3rd March 2011.

On 28th February 2011, 1 letter was received from the Council's Planning department, making representation against the application, addressing the licensing objective of Prevention of Public Nuisance.

A copy of this letter is annexed to this report as **Appendix 2**.

On 1st March 2011, an email was received from Greg Bartley, Tesco Licensing Manager, explaining the rationale behind the opening hours.

A copy of this email is annexed to this report as **Appendix 3**.

- 1.3 In accordance with the legislation, the applicant is required to send copies of the application to the responsible authorities being:
- The Metropolitan Police Service
 - London Fire & Emergency Planning Authority
 - Safeguarding Children and Quality Assurance, LBH
 - Food, Health and Safety Team, LBH
 - Environmental Protection Unit, LBH
 - Trading Standards Service, LBH
 - Head of Planning Service, LBH

See Appendix 4.

- 1.4 The period for consultation and the making of representations in respect of this application expired on 3rd March 2011.

1.5 **General Information**

- The premises is a large metal and glass built building situated between the Grand Union canal and High Street, Yiewsley in amongst residential dwellings.
- The main vehicular entrance/exit is from the High Street.

A map of the area is annexed to this report as **Appendix 5**.

FINANCIAL IMPLICATIONS

- 2.0 Members should be aware that the Planning, Environment, Education and Community Service does not have a budget for provision of costs, should the applicant be successful in appealing to the Court(s) against a decision of the Council. In the event that a Court was to uphold an appeal, officers would need to identify how the costs would be funded before action could be taken in order to comply with Council financial policy.

LEGAL IMPLICATIONS

- 3.0 **Principles for making the determination**
The general principle is that applications for Premises Licence applications must be granted unless relevant representations are received. This is subject to the proviso that the applicant has complied with regulations in advertising and submitting the application.
- 3.1 Relevant representations are those which:-
- Are about the effect of the granting of the application on the promotion of the licensing objectives
 - Are made by an interested party or responsible authority
 - Have not been withdrawn
 - Are not, in the opinion of the relevant licensing authority, frivolous or vexatious.

The four licensing objectives are :

- a. The prevention of crime and disorder;**
- b. Public safety;**
- c. The prevention of nuisance; and**
- d. The protection of children from harm.**

Members should note that each objective is of equal importance. There are no other licensing objectives, and the four objectives are paramount considerations at all times.

- 3.2 The Licensing Sub-Committee must also consider the London Borough of Hillingdon's Licensing policy when deciding whether or not to grant the application. The terms of the Statement of Licensing Policy are highly persuasive, but not binding, on the Licensing Sub-Committee. The Licensing Sub-Committee may depart from the guidance contained in the Statement of Licensing Policy if it considers there are clear and convincing reasons to do so.

Where there is a conflict between the Licensing Act 2003 and the Statement of Licensing Policy, the Licensing Act must prevail.

- 3.3 Members are required to have regard to the DCMS Guidance in carrying out the functions of licensing authority. However, guidance does not cover every possible situation, so long as the guidance has been properly and carefully understood, members may depart from it if they have reason to do so. Full reasons must be given if this is the case.

3.4 When relevant representations are received then the Sub-Committee must have regard to them. Representations based on commercial reasons or moral grounds are not in themselves relevant representations. For example, a representation from a bar owner that the grant of a premises licence to another bar to allow the sale of alcohol and the provision of regulated entertainment will take customers away from his/her premises is not a relevant representation.

3.5 The Licensing Sub-Committee can attach a “weight” to any relevant representations, such factors that could influence the “weight” to be placed on a representation could include:-

- Whether the representation can be clearly related to any one of the four licensing objectives;
- Whether the representation concerns matters over which the applicant is able to exercise control;
- Whether the representation is based on “hearsay” evidence;
- Whether the representation is supported by firm evidence;
- Whether the person making the representation has attended the hearing in person.

3.6 Having considered all relevant representations, and having taken into account the promotion of the licensing objectives, a decision can be taken:-

- To grant the licence, subject to the mandatory conditions and conditions consistent with the operating schedule;
- To impose additional relevant conditions to such an extent as is considered necessary for the promotion of the licensing objectives;
- To exclude any of the licensable activities to which the application relates
- To amend the times for all or some of the licensable activities;
- To refuse to specify a person in the licence as the premises supervisor
- To reject the application

3.7 **Conditions**

Conditions will not be necessary if they duplicate a current statutory requirement.

Members are also referred to the DCMS guidance on conditions, specifically section 7, and Annexes D, E, F and G.

The Statutory Guidance states that only necessary, proportionate and enforceable conditions, which promote one or more of the licensing objectives, should be attached to the licence.

The Licensing Authority may therefore only impose such conditions as are necessary to promote the licensing objectives arising out of the consideration of the Review application (paragraph 10.11), and should avoid straying into undisputed areas (paragraph 9.24). Statutory Guidance also states that the pool of conditions that are supplied by the Secretary of State should not be applied universally irrespective of particular circumstances, but may be used as examples that can be tailored to suit individual premises and particular situations.

3.8 Reasons

If the Sub-Committee determines that it is necessary to modify the conditions, or to refuse the application for a new Premises Licence application, it must give reasons for its decision.

The Role of the Licensing Sub-Committee

Sub-Committee members will note that, in relation to this application, the Council has multiple roles. Council officers from various departments have been asked to consider the application from the perspective of the Council as authority responsible respectively for environmental health, child protection, trading standards, health and safety and as the planning authority.

Members should note that the Licensing Sub-Committee is meeting on this occasion solely to **perform the role of licensing authority**. The Sub-Committee sits in quasi-judicial capacity, and must act impartially. It must offer a fair and unbiased hearing of the application. In this case, Members should disregard the Council's broader policy objectives and role as statutory authority in other contexts. Members must direct themselves to making a determination solely based upon the Licensing Law, Guidance and the Council's Statement of Licensing Policy.

As a quasi-judicial body the Licensing Sub-Committee is required to consider the application on its merits. The Sub-Committee must take into account only relevant factors, and ignore irrelevant factors. The decision must be based on evidence, that is to say material, which tends logically to show the existence or non-existence of relevant facts, the occurrence of which would be relevant.

The Licensing Sub-Committee must give fair consideration to the contentions of all persons entitled to make representations to them.

The Licensing Sub-Committee is entitled to consider events outside of the premises if they are relevant, i.e. are properly attributable to the premises being open. The proprietors do not have to be personally responsible for the incidents for the same to be relevant. However, if such events are not properly attributable to the premises being open, then the evidence is not relevant and should be excluded. Guidance is that the licensing authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public, living, working or engaged in normal activity in the area concerned.

The Sub-Committee can only consider matters within the application that have been raised through representations from interested parties and responsible authorities. Interested parties must live in the vicinity of the premises. This will be decided on a case to case basis.

Under the Human Rights Act 1998, the Sub Committee needs to consider the balance between the rights of the applicant and those making representations to the application when making their decision. The Sub-Committee has a duty under section 17 Crime and Disorder Act 1998 when making its decision to do all it can to prevent crime and disorder in the Borough.

Interested Parties, Responsible Authorities and the applicant have the right to appeal the decision of the Sub-Committee to the Magistrates' Court within a period of 21 days beginning with the day on which the applicant was notified by the licensing authority of the decision to be appealed against.

BACKGROUND PAPERS

- Appendix 1 – copy of application form
- Appendix 2 – copy of representation from James Rodger, Head of Planning, Trading Standards and Environmental Protection Unit, Environment and Community Services.
- Appendix 3 - copy of an email received from Greg Bartley, Tesco Licensing Manager
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- Appendix 5 – map of the area

BACKGROUND DOCUMENTS:

The Licensing Act 2003

Guidance under Section 182 of the Licensing Act 2003

The Council's Statement of Licensing Policy

List of Representations

	Prevention of Crime & Disorder	Public Safety	Prevention of Public Nuisance	Protection of Children from Harm
James Rodger on behalf of Planning, Trading Standards and Environmental Protection Unit, Environment and Community Services.			X	